

Message Text

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ACTION SS-25

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S E C R E T SECTION 01 OF 02 GENEVA 09966

EXDIS

USSALTTWO

E.O. 11652: XGDS-1
TAGS: PARM
SUBJECT: DRAFTING GROUP MEETING NO. 227, JUNE 30, 1978
(SALT TWO - 1800)

REF: SALT TWO - 1721

SUMMARY. US REVIEWED FRODS CONCEPT, IN RESPONSE TO SOVIET QUESTIONS, AND DREW DISTINCTION BETWEEN SUCH DIFFERENCES AND OBSERVABLE DIFFERENCES NOT FUNCTIONALLY RELATED. SOVIETS ASKED WHY US REFUSED TO ACCEPT SOVIET-PROPOSED PROVISIONS FOR JOINT STATEMENT, IN VIEW OF WHAT THEY SAID WAS AGREEMENT BETWEEN THE SIDES AT HIGHER LEVEL. TRANSLATION PROBLEM REGARDING US PROPOSAL FOR COMMON UNDERSTANDING ON ENCRYPTION WAS DISCUSSED INFORMALLY BEFORE REGULAR SESSION. END SUMMARY.

1. IN REPLY TO PREVIOUS SOVIET QUESTIONS ABOUT DIFFERENCE BETWEEN FUNCTIONALLY-RELATED OBSERVABLE DIFFERENCES (FRODS) AND OBSERVABLE DIFFERENCES (OD), PEREZ CALLED ATTENTION TO US EXPLANATION IN DRAFTING GROUP ON MAY 5 (PARA 1 OF REFTEL). KARPOV REPLIED THAT US SPOKE OF
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LARGE OPENING IN SIDE OF AIRPLANE PERMITTING LAUNCH OF CRUISE MISSILES, BUT THAT NO OPENING WAS REQUIRED IN ORDER TO LAUNCH SUCH MISSILES. PEREZ EXPLAINED THAT IN THIS HYPOTHETICAL CASE LACK OF OPENING WOULD INDICATE THAT OTHER AIRPLANES OF THE SAME BASIC TYPE COULD NOT LAUNCH MISSILE IN SAME MANNER AS CMC WHICH HAD FUNCTIONALLY RELATED HOLE IN SIDE. IN RESPONSE TO FURTHER QUES-

TIONING, PEREZ INDICATED THAT IF THE HYPOTHETICAL AIR-PLANES WHICH HAD AN OPENING IN THE SIDE FOR LAUNCHING

CRUISE MISSILES WERE OF THE SAME BASIC TYPE AS AIRPLANES WHICH LACKED BOMB BAYS OR APPROPRIATE OPENINGS FOR LAUNCHING CRUISE MISSILES, THIS WOULD BE A FROD WHICH WOULD INDICATE THAT THOSE AIRPLANES NOT EQUIPPED WITH AN OPENING ON THE SIDE WOULD BE INCAPABLE OF LAUNCHING CRUISE MISSILES.

2. RE KARPOV QUESTION ON ODS FOR VARIOUS MODELS OF B-52, PEREZ SAID THAT US HAS INDICATED THAT THERE WILL BE OBSERVABLE DIFFERENCES, VERIFIABLE BY NTM, SO THAT SOVIET SIDE WILL BE ABLE TO TELL WHICH ONES ARE EQUIPPED FOR CRUISE MISSILES AND WHICH ARE NOT. KARPOV ASKED WHETHER DISTINGUISHING FEATURES WILL ONLY BE ON BOMBERS EQUIPPED FOR CRUISE MISSILES. PEREZ REPLIED THAT THEORETICALLY CHANGES COULD BE MADE EITHER TO CMC VERSION OF B-52 OR TO NON-CMC VERSION, BUT THAT DIFFERENCES BETWEEN TWO WOULD BE OBSERVABLE. KARPOV INDICATED HE UNDERSTOOD.

3. KARPOV RAISED TWO QUESTIONS IN LIGHT OF FORTHCOMING UPDATE OF JDT IN ADVANCE OF HIGH LEVEL MEETING IN GENEVA. HE NOTED THAT MUCH MATERIAL IN JOINT STATEMENT REMAINS IN BRACKETS, PARTICULARLY IN THIRD SECTION. HE ASKED WHY US REFUSED TO INCORPORATE INTO JDT SOVIET-PROPOSED TEXT
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OF THAT SECTION, GIVEN WHAT HE SAID WAS AGREEMENT ON THAT APPROACH WHICH HAD BEEN REACHED AT ANOTHER LEVEL. HE ALSO QUERIED US REFUSAL TO ACCEPT BRACKETED SENTENCE IN FOURTH SECTION. REGARDING SECOND SECTION, HE THOUGHT US WOULD NOT DISPUTE ASSERTION THAT VERIFICATION BY NTM IS FUNDAMENTAL PRINCIPLE, WHICH HAS BEEN SUCCESSFULLY APPLIED TO ABM TREATY AND INTERIM AGREEMENT. THAT PRINCIPLE IS ALSO EMBODIED IN DRAFT OF TREATY AND PROTOCOL NOW BEING NEGOTIATED. HE DID NOT UNDERSTAND, THEREFORE, WHY AND IN WHAT CONNECTION US WAS NOW RAISING QUESTION OF MENTIONING AGREED COOPERATIVE MEASURES ALONGSIDE OF NTM. SUBSEQUENT SENTENCE RE COOPERATIVE MEASURES CONTRIBUTING TO THE EFFECTIVENESS OF VERIFICATION BY NTM WAS FULLY SUFFICIENT FOR SECOND SECTION AND FOR JOINT STATEMENT AS A WHOLE. ALSO, WITH REGARD TO US PROPOSED PHRASE ABOUT "SURVIVABILITY" IN FIRST SECTION, SOVIET SIDE CONTINUED TO BELIEVE THIS SHOULD BE EXCLUDED FROM TEXT, BUT BECAUSE ITS RATIONALE FOR THIS HAD BEEN EXPRESSED SO MANY TIMES, HE WOULD NOT REPEAT IT.

4. FINALLY, KARPOV BROUGHT UP QUESTION OF TERM OF PROTOCOL, STATING THAT US HAD REPEATEDLY STATED THAT IT SHOULD

BE OF THREE YEARS DURATION AND THAT THIS HAD BEEN AGREED AT ANOTHER LEVEL. NOW, HOWEVER, US PROPOSAL FOR FINAL PASSAGE OF PROTOCOL CALLED FOR ANOTHER CONCLUDING DATE, I.E., DECEMBER 31, 1980, NO MATTER WHEN PROTOCOL ENTERS INTO FORCE. SINCE TWO GOVERNMENTS HAD AGREED THAT PROTOCOL WILL REMAIN IN FORCE FOR THREE YEARS, THIS SHOULD BE REFLECTED IN JDT. PEREZ RESPONDED THAT SOVIET REMARKS

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WOULD BE REPORTED TO US DELEGATION AND THAT WE WOULD RETURN TO SUBJECT AT LATER MEETING.

5. PRIOR TO FORMAL MEETING, PEREZ AND GRAHAM SPOKE TO KARPOV AND SMOLIN ABOUT SOVIET TRANSLATION INTO RUSSIAN OF "ENCRYPTION," IN US PROPOSED SECOND COMMON UNDERSTANDING TO ART XV SINCE RUSSIAN TERM USED MEANS "ENCODING." SOVIETS INDICATED THEY FULLY UNDERSTAND WHAT US MEANS BY TERM ENCRYPTION, BUT STILL THOUGHT THEIR WORD BEST EXPRESSES THAT MEANING. THEY AGREED, HOWEVER, TO GIVE FURTHER STUDY TO THIS QUESTION.

6. NEXT MEETING JULY 6, IN ADVANCE OF PLENARY SCHEDULED FOR THAT DATE. EARLE

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